

# Public Document Pack



## Rutland County Council

Catmose, Oakham, Rutland, LE15 6HP.  
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Ladies and Gentlemen,

A meeting of the **PLACES SCRUTINY PANEL** will be held in the Council Chamber, Catmose, Oakham, Rutland, LE15 6HP on **Thursday, 4th February, 2016** commencing at 7.00 pm when it is hoped you will be able to attend.

Yours faithfully

Helen Briggs  
**Chief Executive**

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### **A G E N D A**

#### **APOLOGIES**

##### **1) RECORD OF MEETING**

- (i) To confirm the record of the meeting of the Places Scrutiny Panel on 26<sup>th</sup> November 2016 (previously circulated).
- (ii) To confirm the record of the meeting of the Special Places Scrutiny Panel on 13<sup>th</sup> January 2016 (previously circulated).

##### **2) DECLARATIONS OF INTEREST**

In accordance with the Regulations, Members are invited to declare any personal or prejudicial interests they may have and the nature of those interests in respect of items on this Agenda and/or indicate if Section 106 of the Local Government Finance Act 1992 applies to them.

##### **3) PETITIONS, DEPUTATIONS AND QUESTIONS**

To receive any petitions, deputations and questions received from Members of the Public in accordance with the provisions of Procedure Rule 217.

The total time allowed for this item shall be 30 minutes. Petitions, declarations

and questions shall be dealt with in the order in which they are received. Question may also be submitted at short notice by giving a written copy to the Committee Administrator 15 minutes before the start of the meeting.

The total time allowed for questions at short notice is 15 minutes out of the total time of 30 minutes. Any petitions, deputations and questions that have been submitted with prior formal notice will take precedence over questions submitted at short notice. Any questions that are not considered within the time limit shall receive a written response after the meeting and be the subject of a report to the next meeting.

**4) QUESTIONS WITH NOTICE FROM MEMBERS**

To consider any questions with notice from Members received in accordance with the provisions of Procedure Rule No. 219 and No. 219A.

**5) NOTICES OF MOTION FROM MEMBERS**

To consider any Notices of Motion from Members submitted in accordance with the provisions of Procedure Rule No. 220.

**6) CONSIDERATION OF ANY MATTER REFERRED TO THE PANEL FOR A DECISION IN RELATION TO CALL IN OF A DECISION**

To consider any matter referred to the Panel for a decision in relation to call in of a decision which relates to this Scrutiny Panel's remit and items on this Agenda.

**SCRUTINY**

Scrutiny provides the appropriate mechanism and forum for members to ask any questions which relate to this Scrutiny Panel's remit and items on this Agenda.

**7) PARKING REVIEW 2016**

To receive Report No. 31/2016 from the Director for Places (Environment, Planning and Transport).  
(Pages 5 - 10)

**8) LOCAL FLOOD RISK MANAGEMENT STRATEGY**

To receive Report No. 35/2016 from the Director for Places (Environment, Planning and Transport).  
(Pages 11 - 34)

**9) LOCAL TRANSPORT PLAN 4**

To receive Report No. 36/2016 from the Director for Places (Environment, Planning and Transport).

(Pages 35 - 38)

**PROGRAMME OF MEETINGS AND TOPICS**

**10) SCRUTINY PROGRAMME 2015/16 & REVIEW OF FORWARD PLAN**

To consider Scrutiny issues to review.

*Copies of the Forward Plan will be available at the meeting.*

**11) ANY OTHER URGENT BUSINESS**

To receive any other items of urgent business which have been previously notified to the person presiding.

**12) DATE AND PREVIEW OF NEXT MEETING**

7<sup>th</sup> April 2016

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**DISTRIBUTION**

**MEMBERS OF THE PLACES SCRUTINY PANEL:**

Mr J Lammie (Chairman)	
Mr E Baines	Mr O Bird
Mr G Conde	Mr W Cross
Mr J Dale	Mr O Hemsley
Mr A Mann	Mr M Oxley

**OTHER MEMBERS FOR INFORMATION**

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## PLACES SCRUTINY PANEL

4 February 2016

## PARKING REVIEW 2016

### Report of the Director for Places (Environment, Planning & Transport)

Strategic Aim:	Creating a safer community for all  Building our infrastructure	
Exempt Information	No	
Cabinet Member(s) Responsible:	Mr T Mathias, Portfolio Holder for Places (Highways, Environment, Transport & Community Safety)	
Contact Officer(s):	James von der Voelsungen, Parking Services Manager	01572 720989 jvondervoelsungen@rutland.gov.uk
	Dave Brown, Director for Places (Environment, Planning & Transport)	01572 758461 dbrown@rutland.gov.uk
Ward Councillors	Cottesmore - Mr R Foster and Mr A Stewart Greetham - Mr R Begy Oakham Mr J Dale Mr A Walters Mr R Gale Mr A Mann Mr B Callaghan Mr T Mathias Mr O Bird and Mr R Clifton Langham – Mr O Hemsley Ryhall & Casterton – Mr C Parson and Mr D Wilby Whissendine – VACANT Uppingham – Mrs L Stephenson, Miss R Burkitt and Mr M Oxley	

### DECISION RECOMMENDATIONS

That the Panel:

1. Considers and comments on amendments and additions to parking restrictions listed in Appendix A.

#### 1 PURPOSE OF THE REPORT

- 1.1 To consider amendments and additions to parking restrictions.

#### 2 BACKGROUND

- 2.1 The Strategic Parking Review was approved in March 2012. The objective of the review was to devise a set of parking policies and principles that would set the basis of future parking reviews.
- 2.2 Each year a list of requests for parking restrictions from our stakeholders (usually residents, businesses and parish councils) are presented for consideration by Cabinet (see Appendix A).

### **3 PROCESS FOR CONSIDERING CHANGES**

- 3.1 The Strategic Parking Review included a process for considering changes and additions to parking restrictions. A new process is proposed to ensure that schemes with little merit are filtered out at an early stage.
- 3.2 In future all suggestions must be submitted via a Town Council, Parish Council or Parish Meeting. Submissions must be made by completing a pro forma. Where there is no Parish Council or Parish Meeting a scheme request can be submitted by a resident of the parish; however, they will be required to have 8 assenters from the local community. Assenters must be on the electoral roll for the parish where the scheme is being considered.
- 3.3 Under normal circumstances scheme proposals must have Ward Member and Town Council, Parish Council or Parish Meeting support before they can be added to the list for consideration. However, in certain cases the Council will reserve the right to progress specific schemes without this support – for example, in situations where a proposal is deemed to have merit that would benefit the wider community.

### **4 CONCLUSION AND SUMMARY OF REASONS FOR THE RECOMMENDATIONS**

- 4.1 Informal consultation with Parish and Town Councils and Ward Members has been carried out and is summarised in Appendix A. Statutory public consultation will be required before implementing any changes.
- 4.2 Each item has been checked to determine if it complies with the parking policies set out in Strategic Parking Review.
- 4.3 In addition to the policies set out in the Strategic Parking Review a guiding principle is that any change should ensure, so far as is reasonably practicable, the safe and expeditious movement of traffic while providing adequate parking to support the local economy and the needs of residents. This principle has been applied to all the recommended items.
- 4.4 Individual schemes within the review usually require lines and/or signs. Through the Traffic Regulation Order (TRO) consultation process, schemes will need advertising in the local press. Costs will be minimised by advertising the schemes in bulk. Notices will appear in situ also, and further informal consultation may be needed. Enforcement and administration costs will not increase.

### **5 BACKGROUND PAPERS**

- 5.1 There are no additional background papers to the report

### **6 APPENDICES**

- 6.1 Appendix A – Amendments and Additions to Parking Restrictions

A Large Print or Braille Version of this Report is available upon request – Contact 01572 722577.

## Appendix A - Parking Review 2016 Amendments and Additions to Parking Restrictions

Ref	Town / Village	Street(s)	Location	Requested By	Request Summary	Parish or Town Council Support Y/N	Ward Member Support Y/N	Wider Member Support (Oakham Only)	Response to informal consultation	In Accordance with Policy Y/N	Policy Ref	Recommend Y/N
3	Oakham	Deans Street	A) Between 18 & 42 both sides B&C) throughout	Resident	A) Change parking layout, marking bays and Double Yellow Lines, B) Make Deans Street for Deans Street residents only, C) Allow Deans St and Finkey St residents to park in Church St car park	B Only	Y, Y (B only)	YYYY (B Only)	Only consulted about markings, in favour of bays but not yellow lines	Y (B only)	PP1, PP5	Y - B only + consolidation of bay layout
5	Oakham	Burley Road & Mill Street	Mill Street - outside 11, Burley road outside 19	Rutland Access Group	Blue Badge bays, 3 hours stay no return within 4 hours	N	N, N, N, Y Mill Street Only	NNNN + 1 Y Mill Street Only + unsure	To date, not carried out	Y	PP1, PP8	N
6	Oakham	Pillings Road	South side & railway end	Various	Yellow lines: Single (Mon-Fri 7am to 7pm, Sat 8am-Noon) south side & Double at railway end	Only at railway end	No response	YYYYY	In favour	N	PP8	Y all
7	Oakham	Braunston Road, West Road & Willoughby Gardens	At junctions with eachother and Willoughby Gardens and outside Co-op	Resident	Double yellow lines	Y	No response	YYYYYY	Mixed	Y	PP1, PP5, PP8	Y amended
8	Oakham	Ashwell Road	Between school keep clear zigzags northwards to cover junction with Queen's Road, both sides.	Resident	Additional yellow lines, maintaining and creating free bays.	Y	Y, Y provided same as plan reached by residents previously	YYYYY	Generally in favour	Y	PP1, PP5, PP8	Y
9	Oakham	Parkfield Road	Outside 1 property	Resident	Double yellow lines	N	No response	Y (1 only)	To date, not carried out	N	PP8	N
11	Oakham	Brooke Road (Hill)	Opposite School	School	No Stopping opposite School using School Keep Clear markings	Y	Y, unsure	YYY + 1 unsure	Mixed	N	PP9-PP11	N
12	Oakham	High St	A) Outside LOROS, Crown Walk & Boots. B) Outside Timpsons. C) Outside Furleys.	Various, B) = RCC Transport	A) Shorten Bus Stop, create 20 minutes no return 40 minute bays outside LOROS, Crown Walk & Boots in lieu of 1 hour limited waiting bays. B) Change Taxi Rank into Bus Stop. C) Change Double Yellow Lines into shared Taxi Rank and Loading Bay	A - Y but 30mins, B & C N	N	YYNNNN	A) 47% Y, 42% N, B) 67% Y, 22% N, C) 82% Y, 13% N. For B&C Berridges taxi drivers oppose idea.	Y	PP5	N
15	Oakham	High St	A) north side from Westgate St junction eastwards to Church St and B) south side opposite Wetherspoons	Resident	Greater restrictions desired; A) at any time waiting ban on north side and opp junction with New St, B) loading to be facilitated by bay within existing limited waiting bays on south side,	A - Y but not outside chemist, B - N	Y	YYYY to both, 2 Y to A, N to B	A) 47% Y, 31% N, B) 22% Y, 40% N	Y - A only	PP5	Y - A only

Ref	Town / Village	Street(s)	Location	Requested By	Request Summary	Parish or Town Council Support Y/N	Ward Member Support Y/N	Wider Member Support (Oakham Only)	Response to informal consultation	In Accordance with Policy Y/N	Policy Ref	Recommend Y/N
16	Oakham	High Street	Outside Post Office	Business	Loading bay	Y	Y	YYNN	53% Y, 27% N	Y	PP5	Y
25	Oakham	Derwent Drive	From Braunston Road to Buckingham Road	Residents	Introduce shared residents and limited waiting bays Mon-Sat 8am-6pm - visitors limited to 3 hours no return within 4 hours and Single Yellow Lines Mon-Sat 8am-6pm, mostly currently unrestricted	Y	N / unsure, displacement concerns	YYNNN + 1 unsure	Mixed	Y	PP1, PP5, PP8	N
27	Oakham	Barleythorpe Road	West side	Residents	Change yellow lines from double to single in part	N	No response	YYNNN	Mixed	Y	PP1, PP5	N
30	Oakham	Cricket Lawns and cul-de-sacs (The Dell, The Vale, Bowling Green Close)	Throughout	Various residents and Cllrs - holistic combination of requests from individual roads	Create residents' zone similar to Vicarage Road & Edmonton Way estates but keeping yellow lines	N	Y	YYYYNN	Generally in favour	Y	PP5, PP8	Y
31	Oakham	Uppingham Road	South of current yellow lines	Cllr B Callaghan	Extend double yellow lines and create resident / limited waiting area in layby	N Clearway preferred	Y + unsure	YYYY + 1 unsure	Limited, in favour	Y	PP8	Y
33	Oakham	High St	South side	Rutland Access Group	A) Opposite 51 High Street in lieu of limited waiting parking. B) Outside CAB in lieu of Double Yellow Lines. C) Opposite Knights of Oakham in lieu of Double Yellow Lines. Blue Badge bays, 3 hours stay no return within 4 hours.	A & B only	N	NNNNNN	A) 24% Y, 56% N, B) 64% Y, 22% N, C) 38% Y, 44% N.	Y - B only	PP1, PP5	N
19	Oakham	Throughout	Resident bays	Resident	Visitor permit scheme wanted	No response	n/a	YYNN	To date, not carried out	N	PP18	N
2	Uppingham	Station Road	on bend next to units 1-6 Pullman Trading Estate	School	Double yellow lines	Y	Cllr Oxley - Y, others no response	n/a	Limited, in favour	N	PP8	N
13	Uppingham	Springback Way	Eastern end	Resident	Extend double yellow lines and create resident / limited waiting area north kerb and south kerb in laybys (keeping blue badge bay)	Y	Cllr Oxley - Y, others no response	n/a	Generally in favour	Y	PP5	Y
32	Uppingham	Adderley St	South side opp 9	Resident	Double yellow lines	N	N x 1, others no response	n/a	Against	Y	PP5	N
35	Uppingham	Leicester Road, Queens Road, Lime Tree Avenue & Cottesmore Road	Leicester Road - west of Queens Rd to beyond Lime Tree Avenue, & Lime Tree Avenue, Queens Road & Cottesmore Road at junctions with each other & Leicester Road	UTC	Double yellow lines	Y proposer	Y x 3	n/a	Generally in favour	Y	PP8	Y



Ref	Town / Village	Street(s)	Location	Requested By	Request Summary	Parish or Town Council Support Y/N	Ward Member Support Y/N	Wider Member Support (Oakham Only)	Response to informal consultation	In Accordance with Policy Y/N	Policy Ref	Recommend Y/N
23	Barleythorpe	Main Road	Throughout	Resident	Double yellow lines	Y (Parish Rep)	No response	YYNN	Generally against	N	PP8 PP24 PP2	N
10	Cottesmore	Jubilee Gardens	Both sides at junction with Main Street / Hall Close	Resident	Double yellow lines	N	No response	n/a	To date, not carried out	N	PP8	N
29	Greetham	Great Lane	Opposite farm junction	Resident	Double yellow lines	N	N	n/a	To date, not carried out	N	PP4, PP8	N
24	Langham	Lowther Close	Throughout	Resident	Priority for residents versus school parkers	N	No response	n/a	To date, not carried out	N	PP8, PP9-11, P18	N
21	Ryhall	Spinney Close	Throughout	Resident	Priority for residents versus residents of other streets	N	Cllr Parsons - Y, no response from other Member	n/a	To date, not carried out	N	PP8	N
6 1	Whissendine	Main Street, Stapleford Road, Oakham Road & St	Main Street at west junctions, north side east and west of current school keep clear markings, covering St Andrews Close junction and eastwards to bend. Around Stapleford Road triangle, Oakham Road from Main Street to Melton Road and the junction with each.	Cllr S Asplin, amended by PC	Double yellow lines & enforcement of School Keep Clear markings	Y with amendments and N to resident scheme on St Andrews Close	Y	n/a	Mixed	N	PP8	N

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## PLACES SCRUTINY PANEL

4 February 2016

### LOCAL FLOOD RISK MANAGEMENT STRATEGY

**Report of the Director for Places (Environment, Planning & Transport)**

Strategic Aim:	Creating a sustained environment	
Exempt Information	No	
Cabinet Member(s) Responsible:	Mr T Mathias, Portfolio Holder for Places (Highways, Environment, Transport and Community Safety)	
Contact Officer(s):	Dave Brown, Director for Places (Environment, Planning & Transport)	01572 758461 dbrown@rutland.gov.uk
	Neil Tomlinson, Senior Highways Manager	01572 758342 ntomlinson@rutland.gov.uk
Ward Councillors	All	

#### DECISION RECOMMENDATIONS

That the Panel:

1. Comments on the draft Local Flood Risk Management Strategy contained in Appendix 1 prior to consultation with the public and other stakeholders.

#### **1 PURPOSE OF THE REPORT**

- 1.1 To invite the Places Scrutiny Panel to comment on the contents of the draft Local Flood Risk Management Strategy (LFRMS).

#### **2 BACKGROUND AND MAIN CONSIDERATIONS**

- 2.1 The Places Scrutiny Panel is the Council's overview and scrutiny committee for flood risk management.
- 2.2 Rutland County Council is designated as a Lead Local Flood Authority (LLFA) by the Flood Water Management Act. One of the duties of a LLFA is to develop, maintain, apply and monitor a strategy for local flood risk management.
- 2.3 'Local flood risk' is defined as flooding from surface runoff, groundwater and 'ordinary' watercourses. It is not required to cover 'main river' flooding, which remains the responsibility of the Environment Agency.

- 2.4 A draft LFRMS has been prepared for consultation (see Appendix 1). The legislation requires consultation with other risk management authorities (e.g. the Environment Agency and water companies) and with the public.
- 2.5 A Preliminary Flood Risk assessment (PFRA) for Rutland was published in 2011 and concluded that flood risk in Rutland is very low. As a consequence the draft action plan is brief but appropriate to the risk.

### **3 CONCLUSION AND SUMMARY OF REASONS FOR THE RECOMMENDATIONS**

- 3.1 The Council is required to produce a local flood risk management strategy. The Places Scrutiny Panel is invited to comment on the draft strategy contained in Appendix 1 prior to consultation.

### **4 BACKGROUND PAPERS**

- 4.1 There are no additional background papers to the report.

### **5 APPENDICES**

- 5.1 Appendix 1 – Local Flood Risk Management Strategy – Draft for Consultation

A Large Print or Braille Version of this Report is available upon request – Contact 01572 722577.



# Rutland County Council

## LOCAL FLOOD RISK MANAGEMENT STRATEGY – DRAFT FOR CONSULTATION

Version & Policy Number	0.2
Guardian	Dave Brown, Director for Places (Environment, Planning & Transport)
Date Produced	20 January 2016
Next Review Date	20 January 2019

Approved by Scrutiny	
Approved by Cabinet	
Approved by Full Council	



DRAFT

### **Summary of document**

This strategy will provide a framework which will enable the Council as the Lead Local Flood Authority (LLFA) to lead and co-ordinate flood risk management in Rutland. It will act as the focal point for integrating all flood risk management functions in the County and has regard to the Environment Agency's National Flood and Coastal Erosion Risk Management Strategy.

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## 1.0 INTRODUCTION

- 1.1 Flooding is a natural process that plays an important part in shaping the natural environment. However, flooding can cause damage, disruption; and in extreme circumstances loss of life. Flood risk in England appears to be increasing. While it is not possible to prevent all flooding, understanding the risks means we can put plans in place to manage them and reduce the impact flooding may have on our communities.
- 1.2 Rutland County Council is a lead local flood authority (LLAF) and is responsible for producing, maintaining, applying and monitoring a local flood risk management strategy (LFRMS).
- 1.3 This strategy will form the framework within which we engage local communities in developing local flood risk management decisions, and explain how we will support them to become better informed about flood risk issues generally.
- 1.4 The preliminary flood risk assessment (PFRA) report concluded that flood risk in Rutland is very low. As a consequence the draft action plan is brief but appropriate to the risk.

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## 2.0 LEGISLATION AND DRIVERS

### 2.1 Flood Risk Regulations

2.1.1 Flood risk regulations (FRR) 2009 have been made to implement the EU Flood Directive. These regulations required the production of a PFRA, which RCC published in 2011. The regulations outline the roles and responsibilities of the various authorities consistent with the Flood and Water Management Act 2010 and provide for the delivery of the outputs required by the directive. The Regulations:

- Give responsibility to the EA to prepare Directive deliverables: preliminary assessment report, flood risk maps and hazard maps and flood risk management plans for flood risk from the sea, main rivers and reservoirs.
- Give responsibility to Lead Local Flood Authorities (LLFA) to do the same for 'local flood risk', which includes surface runoff, groundwater and ordinary watercourses.
- Give responsibility to the Environment Agency for collating and publishing the preliminary assessment reports, flood risk maps and hazard maps, and flood risk management plans.

### 2.2 Flood and Water Management Act

2.2.1 The Flood and Water Management Act (FWMA) 2010 makes specific provision for the recommendations provided by Sir Michael Pitt in his independent review of the flooding experienced across much of England and Wales in 2007.

2.2.2 Under the FWMA, Rutland County Council is designated as the LLFA and has been allocated a number of key responsibilities with respect to local flood risk. The Council's role as an LLFA is to:

- Undertaking a lead responsibility for managing the risk of flooding from surface water, groundwater and ordinary watercourses;
- Developing a strategy for local flood risk management in Rutland;
- Maintaining a register of flood risk assets;
- Investigating significant flooding incidents;
- Act as a statutory consultee on Sustainable Urban Drainage systems (SUDs) through the development control process; and
- Cooperating with other flood risk management authorities (Anglian Water, Severn Trent, EA, Network Rail).

## 3.0 RESPONSIBILITIES

3.1 In addition to LLFAs, the other risk management authorities in England and Wales are listed below.

### 3.2 The Environment Agency

3.2.1 The Environment Agency is responsible for taking a strategic national overview of the management of all sources of flooding and coastal erosion. The agency also has operational responsibility for managing the risk of flooding from main rivers, reservoirs, estuaries and the sea, as well as being a coastal erosion risk management authority. Rutland County Council works in partnership with the Environment Agency on flood risk management. The LFRMS has been developed in conjunction with the Environment Agency with the aim of developing an integrated and sustainable approach to flood risk management.

### 3.3 Water and sewerage Companies

3.3.1 Anglian Water and Severn Trent are the companies that serve the Rutland area. Water companies play a major role in managing flood risk. They manage the risk of flooding to water supply and sewerage facilities and the risk to others from the failure of their infrastructure. The main roles of water and sewerage companies in managing flood risks are to:

- make sure their systems have the appropriate level of resilience to flooding, and maintain essential services during emergencies;
- maintain and manage their water supply and sewerage systems to manage the impact and reduce the risk of flooding and pollution to the environment;
- provide advice to LLFAs on how water and sewerage company assets impact on local flood risk;
- work with developers, landowners and LLFAs to understand and manage risks – for example, by working to manage the amount of rainfall that enters sewerage systems; and
- work with the Environment Agency, LLFAs and district councils to coordinate the management of water supply and sewerage systems with other flood risk management work. They also need to have regard to FCERM plans in their own plans and work.

3.3.2 Where there is frequent and severe sewer flooding, (sites included on the DG5 Register) sewerage undertakers are required to address this through their capital investment plans, which are regulated by Ofwat.

### 3.4 Related RCC Responsibilities

3.4.1 RCC is a Highway authorities and is responsible for providing and managing highway drainage and roadside ditches and must ensure that road projects do not increase flood risk. The County also works with the Highways Agency.

### 3.5 Summary of Local Roles:

Rutland County Council's Cabinet and Council	Sets the priorities and approves policy regarding flood risk management and planning and development.
Local Resilience Forum (LRF)	This is a multi-agency forum that coordinates work on risk assessment, contingency planning, training and exercises to enhance our preparedness for emergencies.
Regional Flood and Coastal Committees (RFCCs)	Primarily responsible for ensuring there are coherent plans to identify, communicate and manage the risk from all sources of flooding. RFCCs also have a key role in allocating government grants for flood risk management to efficient, targeted and risk-based projects.
Ward Councillors	Councillors coordinate regular ward meetings to give residents the opportunity to work with council departments and other agencies on anything that's affecting their ward, such as flooding.
Land and home owners	People who own land which adjoins a watercourse (also known as riparian owners) have a responsibility to make sure that the flow of water is not obstructed (for example, by clearing vegetation) and maintaining existing properties.
Developers	Developers are responsible for properly considering flood risk so that they do not put occupants of new developments at risk or increase the risk for existing neighbours.
Residents	Everyone has a role to play in reporting flooding problems.

## 4.0 NATIONAL CONTEXT

4.1 It is important to appreciate where the LFRMS sits in the context of the national flood and coastal erosion risk management (FCERM) strategy. There are different flood risk strategies and policies link to European, National and local level as follows:

- National flood and coastal erosion risk management plan (FCERM)

[https://www.gov.uk/government/uploads/system/uploads/attachment\\_data/file/228898/9780108510366.pdf](https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/228898/9780108510366.pdf)

- Catchment flood management plans (CFRMP)

<https://www.gov.uk/government/collections/catchment-flood-management-plans>

- EU water framework directive

[http://ec.europa.eu/environment/water/water-framework/index\\_en.html](http://ec.europa.eu/environment/water/water-framework/index_en.html)

- EU floods directive

[http://ec.europa.eu/environment/water/flood\\_risk/](http://ec.europa.eu/environment/water/flood_risk/)

## 5.0 Local Context

- 5.1 Rutland lies predominantly in the Anglian River Basin, with a small area in the north of the county in the Humber River Basin. The river system comprises the headwaters of tributaries for the Welland, Wreake and Witham. As a result, the river systems can respond quite rapidly to rainfall and surface water runoff from relatively impermeable soils. The County is drained predominantly by the river Chater which rises near Whatborough Hill in Leicestershire and flows east before crossing in to Rutland. It continues east, to the north of Ridlington, Preston and then to the south of Manton and the north of Wing. At North Luffenham, it meets a stream that has risen south of Ridlington. It continues north-east, going through Ketton before meeting the River Welland.
- 5.2 To fit with national strategy, local organisations such as RCC will need to do the following:
- Work in partnership to make sure plans and strategies are consistent with, and developed in conjunction with related strategies.
  - Appraise and adopt, as appropriate, the full range of measures that may be available to manage risks.
  - Consider the wider carbon costs or benefits of adopting different flood mitigation measures and reduce the carbon costs of the measures used.
  - Contribute to the achievement of sustainable development, balancing the needs of society, the economy and the urban, rural and natural environment.
  - Ensure that the costs of measures are clear and understood and that the measures selected reflect expected climate change.
  - Meet legal requirements to assess the impacts of strategies.
  - Record the measures being implemented and provide local information to support the Environment Agency in developing the national understanding of risk and to meet the requirements of the flood risk regulations.

## 6.0 TYPES OF FLOODING

- 6.1 **River flooding (fluvial)** happens when the water overtops the river bank and floods nearby areas. River flooding can occur from main rivers (such as the River Welland, Chater and Gwash). Rivers can flood naturally or as a result of blockages and debris build up.



- 6.2 **Surface water flooding** occurs when the amount of rain falling on an area is too great for the drains or the ground to cope with. Surface water flooding can be difficult to predict and can cause flash flooding.



- 6.3 **Flooding from sewers** is caused when pipes fill up and cannot take any more water. This can happen when the pipes are too small or have not been designed to carry sewage and lots of rain water or when there is a blockage in a pipe. Sewer flooding has occurred in Rutland and is reported to and acted on by Anglian Water and Severn Trent Water.



- 6.4 **Groundwater flooding** occurs as a result of water rising up through the ground from underground stores such as aquifers or natural springs. This type of flooding tends to occur after a very long period of sustained high rainfall and can affect low lying areas.



- 6.5 **Flooding from canals and reservoirs** is caused by overtopping and breaks in canal banks, weirs, sluices and locks.



- 6.6 **Flooding from the sea** occurs as a result of very high tides, storm surges or high waves flooding low lying areas along the coast in estuaries. Obviously Rutland is too far inland to suffer from this type of flooding.



## 7.0 EXISTING PLANS AND DOCUMENTS

### 7.1 Preliminary Flood Risk Assessment (PFRA)

7.1.1 RCC published the Rutland PFRA in 2011. The PFRA report can be found using the link below:

<http://rutlandcounty.moderngov.co.uk/Data/Cabinet/20110705/Agenda/92-2011%20Flood%20Risk%20Assessment%20%20-%20Annex%201.pdf>.

7.1.2 The PFRA must report any floods which have had 'significant harmful consequences'. The definition of 'significant harmful consequences' must be set by each LLFA. The definition for Rutland is as follows:

- Five or more residential properties flooded internally.
- Two or more non-residential properties flooded;
- One or more critical service (e.g. hospital);
- A class 'A' road or railway totally impassable for more than 2 hours;
- A class 'B' or 'C' road totally impassable for more than 10 hours; and/or
- An unclassified road totally impassable for more than 24 hours.

7.1.3 Five residential properties represents approximately one order of magnitude below the national criteria of 200 people (85 properties) per 1km<sup>2</sup>, rounded down to take account of the rural nature of Rutland.

7.1.4 The transport link closure durations have been selected on the basis that they would cause significant disruption to travel patterns, business or local communities.

7.1.5 As no Flood Risk Areas have been identified in Rutland there is no requirement under the Flood Risk Regulations to prepare flood risk and flood hazard maps or flood management plans.

### 7.2 Welland Catchment Flood Management Plan (CFMP)

7.2.1 The Welland CFMP (Environment Agency, 2010) pinpoints areas with a grade of low, moderate or high flood risk. It also gives examples where flood risk is being managed effectively and recommends options to manage areas where there is a need to take further action to keep pace with climate change. The plan can be accessed using the link below:

[https://www.gov.uk/government/uploads/system/uploads/attachment\\_data/file/288870/River\\_Welland\\_Catchment\\_Flood\\_Management\\_Plan.pdf](https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/288870/River_Welland_Catchment_Flood_Management_Plan.pdf)

7.2.2 The CFMP aims to promote more sustainable approaches to managing food risk. The policies identified in the CFMP will be delivered through a combination of different approaches. Together, with all the partners, these approaches will be implemented through a range of delivery plans, projects and actions as follows:

- Influence spatial planning to reduce risk and restore floodplains;
- Prepare for and manage floods (including local Flood Warning plans);
- Managing assets;
- Water Level management plans;
- Land management and habitat creation; and
- Surface water management plans.

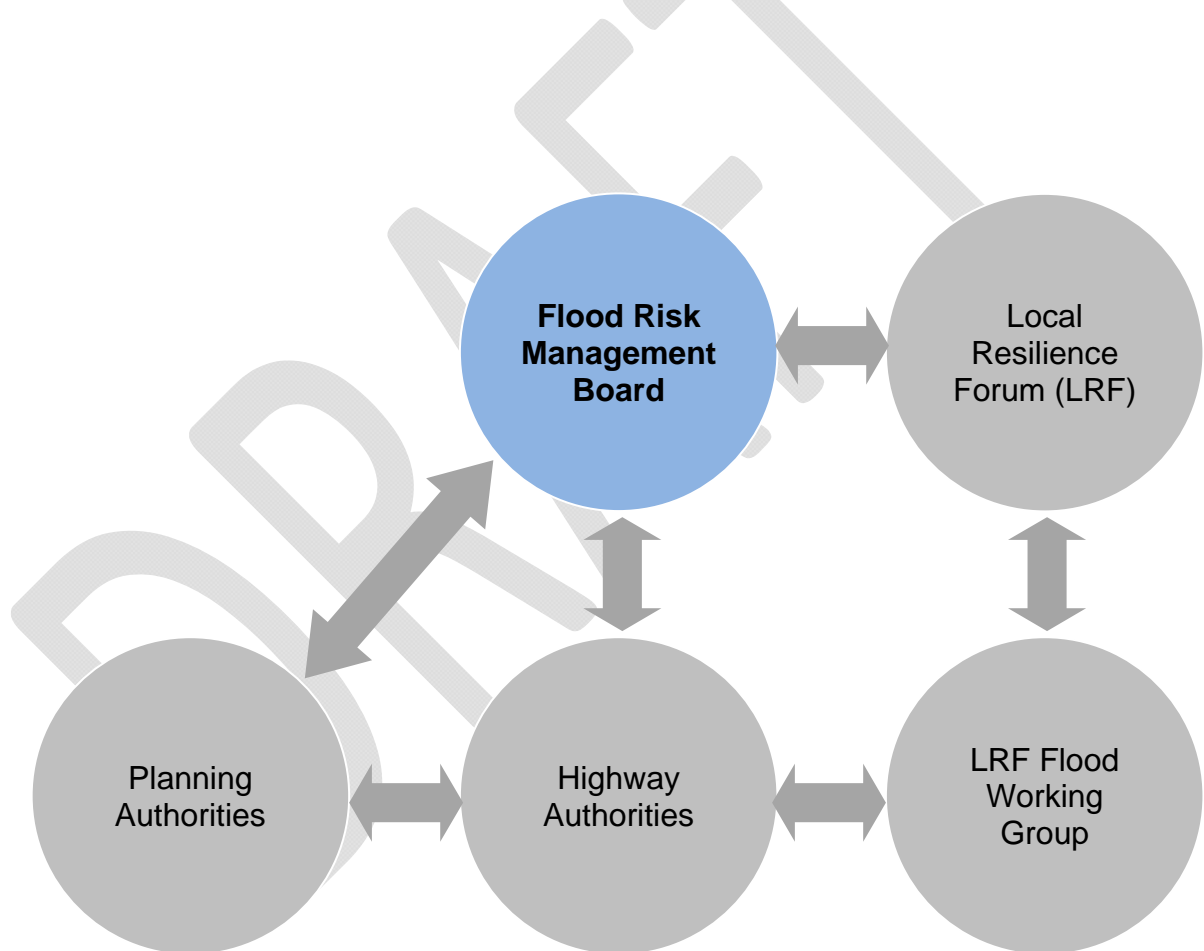
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## 8.0 JOINT STRATEGY APPROACH

8.1 Much of the local flood risk knowledge and technical expertise lies but with partner organisations including the Environment Agency (EA). It is crucial that Rutland works alongside the EA to ensure effective and consistent management of local flood risk. It is important to take a holistic approach to flood risk management that will include flooding from main rivers, surface water and ordinary watercourses.

8.1.1 To ensure cooperation and coordination with other relevant bodies Rutland is a member of a Flood Risk Management Board covering the area of the Leicester, Leicestershire and Rutland Local Resilience Forum. In addition to the three LLFAs, membership of the Board includes the EA, water companies and Leicestershire Districts. A diagrammatic representation of the Board and its relationships is shown below:



## 9.0 AIMS

### 9.1 The aims of the LFRMS are as follows:

9.1.1 Build good communication links with internal and external partners, neighbouring authorities and flood risk management authorities.

9.1.2 Communicate with the public, set realistic expectations and outcomes with regard to managing local flood risk and engage with local communities.

9.1.3 Lessen chances or prevent financial loss as a result of flooding.

9.1.4 Support the implementation of the water framework directive by:

- Encouraging the naturalising of channels and de-culverting of water courses.
- Increasing biodiversity of open spaces linked to natural water courses and areas contributing to the management of flood risk.
- Improve water quality and improve the quality of public open space wherever the opportunity arises.

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## 10.0 OBJECTIVES

10.1 **The following objectives take account of the guiding principles set out in the national strategy:**

10.1.1 Reduce the number of properties at risk from flooding.

10.1.2 Help residents, property and business owners in the area become more resilient to flood events.

10.1.3 Reduce the area of highway under water for a given storm event and minimise traffic disruption from flooding.

10.1.4 Increase the area of green space contributing to the mitigation of flood risk.

10.1.5 Reduce the number of pollution incidents affecting watercourses.

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## 11.0 ACTION PLAN

11.1 The action plan is split into ongoing programmes, short term, medium term and long term actions. Funding will come from a combination of our own resources, partnership funding and developers.

### 11.2 Ongoing programmes:

11.2.1 Investigate and report on any flooding incidents that have significantly harmful effects (see 7.1.2 for criteria).

11.2.2 Collection of information on assets which are likely to have a significant effect on flooding.

11.2.3 Highway drainage maintenance, road gully replacements, highway improvements, watercourse and ditch maintenance (current budget £122k) with targeted maintenance based on flood risk data.

11.2.4 Highway culvert maintenance (current budget £20k).

11.2.5 Provide SUDs advice on new development as part of the development control process and ensure that SUDs schemes show flood paths on drawings.

11.2.6 Consenting of works on ordinary watercourses.

11.2.7 Emergency management preparedness including holding stocks of sandbags.

### 11.3 Short term actions (within 1-2 years)

11.3.1 Manage flood risk by designing new drainage systems that can safely accommodate rainfall and flooding that exceeds their drainage capacity (design for exceedance). Design will include for blue corridors (temporary store of floodwaters).

11.3.2 Where flooding is identified as a result of highway runoff, alter kerb alignments to manage flow.

11.3.3 Build up flood risk awareness within the local communities and provide details of what individuals can do to deal with flooding. Highlight the benefits to residents of early action (e.g. reduced insurance premiums).

11.3.4 Help to inform the local community of the causes of pollution, measure that can be taken to prevent it occurring and collect information on reported pollution incidents.

**11.4 Medium term actions (within 2-5 years)**

11.4.1 Alignment of planning policies with LFRMS.

11.4.2 Assist communities in establishing their own flood action plans thereby encouraging the public to better defend their properties.

**11.5 Long term actions (within 5 or more years)**

11.5.1 Flood risk management strategy embedded within planning and economic development activity.

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## 12.0 NEXT STEPS

12.1 The next steps in the development and consultation on the LFRMS for Rutland are listed below:

- Public consultation exercise on the content of the LFRMS.
- Undertake a strategic environmental Assessment (SEA) alongside the strategy and engage with statutory stakeholders on findings.
- Finalise draft LFRMS document including comments from the SEA to ensure the impacts on the environment are fully considered
- Finalise and approve the LFRMS strategy in light of feedback – target date December 2016

12.2 The County Council welcomes any views or feedback on this summary and the vision for how the LFRMS for Rutland will be developed. The consultation period will run until 29 April 2016. All comments received on the LFRMS will be reviewed and will contribute to the development for the strategy.

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## 13.0 GLOSSARY

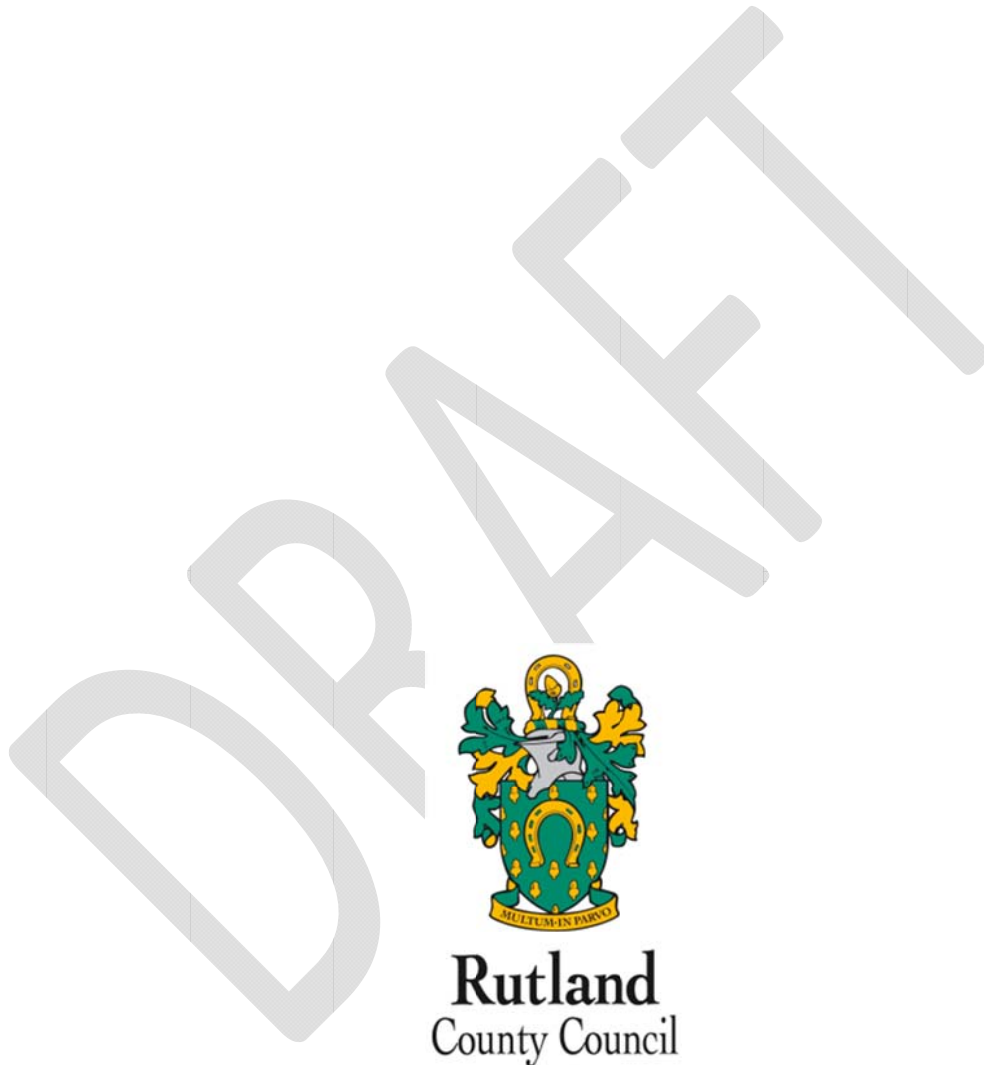
Aquifer	An underground layer of water-bearing rock. It is permeable, meaning that liquids and gases can pass through them
ASStWF	Areas Susceptible to Surface Water Flooding.
AW	Anglian Water
CFMP	Catchment Flood Management Plan
Conveyance	Allowing for the uninterrupted transport of water.
DEFRA	Department for Environment, Food and Rural Affairs.
DG5	Sewer Flooding Register
EA	Environment Agency
Erosion	Process where materials are broken down by earth processes
Estuary	Mouth of a river where it discharges into the sea
FCERM	Flood and coastal erosion risk management
Fluvial flooding	Flooding caused by river system exceeding its bank full level
Flood alleviation	To reduce the risk of flooding
Flood defence	Barrier to limit the extent/ occurrence of a flood event
Flood resilience	Take measures to reduce the impact of a flood event and guarding against flooding
FMfSW	Flood Map for Surface Water
FRMP	Flood risk management plan
FWMA	Flood and Water Management Act
FRR	Flood risk regulations
Green corridors	Strip of land that provides habitats and movement of wildlife
LA	Local Authority
LCC	Leicester City Council
LDF	Local Development Framework
LFRMS	Local flood risk management strategy
LLFA	Lead local flood authority
Main river	A watercourse shown on the main river map, for which the EA has responsibility
Ordinary watercourse	A watercourse that is not a main river and is the responsibility of the lead local flood authority
Permeable/ impermeable	Allowing water to pass through/not pass through
PC	Parish Council
PFRA	Preliminary flood risk assessment
Pluvial flooding	Flooding from rainfall or precipitation
RCC	Rutland County Council
Reservoir	A body of water that is used storage
Riparian owners	People who own land which adjoins a watercourse
SAB	Sustainable drainage system approval body
SEA	Strategic environmental assessment
SFRA	Strategic flood risk assessment

SSSI	Site of Special Scientific Interest
STW	Severn Trent Water
SuDS	Sustainable drainage system
SWMP	Surface water management plan
Sewerage	The infrastructure (receiving drains, manholes, pumping stations, storm overflows etc.) that carry sewage (the waste carried by water)
Statutory consultees	Organisations that by law must be consulted on LFRMS
UKCP	United Kingdom Climate Projections
Wetland	Area of land that can hold water temporarily or permanently

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**A large print version of this document is available on request**



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## PLACES SCRUTINY PANEL

4<sup>th</sup> February 2016

## LOCAL TRANSPORT PLAN 4

### Report of the Director for Places (Environment, Planning and Transport)

Strategic Aim:	Creating a safer community for all  Building our Infrastructure	
Exempt Information	No	
Cabinet Member(s) Responsible:	Mr T Mathias, Portfolio Holder for Places (Highways, Environment, Transport and Community Safety)	
Contact Officer(s):	David Brown, Director for Places (Environment, Planning and Transport)	Telephone 01572 758461 dbrown@rutland.gov.uk
	Sally Killips, Senior Manager Transport	Telephone 01572 758229 skillips@rutland.gov.uk
Ward Councillors	All	

### DECISION RECOMMENDATIONS

That the Panel:

1. Notes the timescale for the production of Local Transport Plan 4.

#### **1 PURPOSE OF THE REPORT**

- 1.1 This report outlines the reasons for revising the Council's Local Transport Plan (LTP) and provides a timescale for this work to be carried out.

#### **2 BACKGROUND AND MAIN CONSIDERATIONS**

- 2.1 The Local Transport Act 2000 introduced a requirement on local authorities to produce an LTP for their area, a requirement retained in the Local Transport Act 2008.
- 2.2 Rutland County Council's LTP3 (3<sup>rd</sup> edition LTP) was launched in March 2011 and runs until 2026. This edition however requires updating to include the revised Council's strategic aims and objectives when they are approved by Cabinet, together with findings and actions that arise out the transport review that is currently taking place.
- 2.3 In addition, largely as a result of the successful Local Sustainable Transport Funding award (LSTF) from the Department for Transport in 2012 (£4.01m), many of the actions contained in LTP3 have been achieved.

### **3 ORGANISATIONAL IMPLICATIONS**

- 3.1 The programme for producing LTP4 is attached as Appendix A. This programme shows that LTP4 will be taken to Council for approval in March 2017.
- 3.2 The shelf life of LTP4 will align with the Local Plan and will therefore run until 2036.
- 3.3 Initially the governance of the production of LTP4 will be managed through the transport review project board and will morph into a separate LTP project board as the transport review comes to an end.
- 3.4 As part of the Council's transport review it is proposed to undertake a travel survey. The primary aim of this survey is to assess the need for travel and whether those needs are being adequately met. However a number of questions will be included which will be specifically used to inform sections of the LTP, such as sustainable transport initiatives and network condition information.
- 3.5 This survey will be sent to all households in Rutland and will also be available to complete online. The survey will be sent out in March 2016.
- 3.6 To understand the impact that Local Plan growth will have on our transport network and to ensure that these two strategic documents link up with each other, it is proposed to commission a consultant to undertake a transport modelling exercise.
- 3.7 The transport modelling exercise will allow us to better understand the ability of our existing highway network to cope with the increased traffic created by planned growth in housing and employment. It will also enable us to identify and target where we need to focus transport planning work in the coming years.
- 3.8 As well as this strategic overview it is also proposed to have a more targeted model of the effect of increased level crossing closures in Oakham. This will help to determine what mitigation strategies will need to be included in LTP4.

### **4 CONCLUSION AND SUMMARY OF REASONS FOR THE RECOMMENDATIONS**

- 4.1 The LTP will be revised to align with the Council's new strategic aims and objectives, the transport review and the emerging Local Plan. The Places Scrutiny Panel is asked to note the timeline for the project is shown in Appendix A.

### **5 BACKGROUND PAPERS**

- 5.1 The Council's Local Transport Plans can be viewed using the link below:

[http://www.rutland.gov.uk/transport\\_and\\_streets/local\\_transport\\_plan.aspx](http://www.rutland.gov.uk/transport_and_streets/local_transport_plan.aspx)

A Large Print or Braille Version of this Report is available upon request – Contact 01572 722577.

Appendix A - Local Transport Plan 4 Programme

		Dec-15	Jan-16	Feb-16	Mar-16	Apr-16	May-16	Jun-16	Jul-16	Aug-16	Sep-16	Oct-16	Nov-16	Dec-16	Jan-17	Feb-17	Mar-17	Apr-17	
Set up	Produce programme																		
	Schedule and attend monthly meetings with Portfolio Holder																		
	Identify sources of information for chapter headings																		
	Take Programme to DMT																		
	Take Programme to Project Board (in conjunction with Total Transport Programme)																		
	Take Programme to SMT (in conjunction with Total Transport Programme)																		
Introduction	Take programme to Informal Cabinet (in conjunction with Total Transport Programme)																		
	Gather information																		
Achievements	Prepare Introduction chapter																		
	Prepare achievements chapter																		
Stakeholder engagement	Take chapter to Project Board																		
	Identify groups to engage with																		
	Identify means of engagement																		
	Draft questions/ surveys																		
	Prepare stakeholder engagement plan																		
	Take joint engagement plan (including draft survey) to Project Board																		
	Take joint engagement plan to SMT (in conjunction with Total Transport Programme)																		
	Take joint engagement plan (including draft survey) to Informal Cabinet																		
	Finalise survey																		
	Print surveys ready for distribution with Council Tax letter																		
	Prepare promotional materials, questionnaires and pre meeting briefs																		
	Book in stakeholder events, Parish event and meetings with key officers																		
	Book in stakeholder events																		
	Data Gathering from other sources	Launch survey and events																	
Identify other sources of information																			
Identify from these sources, the issues facing transport																			
LDP - including consultation																			
Policies																			
Neighborhood Plans																			
Planning Policy Surveys																			
Employment Survey																			
Economic Development Survey																			
Total Transport Review - findings																			
Transport Modelling - findings																			
Creating a Safer Community - meet with key stake holders/ gather data																			
Creating an Active and Enriched Community - meet with key stake holders/ gather data																			
Creating a Safer Community - meet with key stake holders/ gather data																			
Creating a brighter future for all- meet with key stake holders/ gather data																			
Meeting the health and well being needs- meet with key stake holders/ gather data																			
Creating a sustained environment - meet with key stake holders/ gather data																			
Building our infrastructure - meet with key stake holders/ gather data																			
Data analysis/ identification of problems and solutions		Parish engagement event																	
		Stakeholder engagement event																	
	Other currently unidentified sources of information																		
	Gather consultation and event responses																		
	Add information to evidence base																		
	Identify problems faced (from consultation and data gathering exercise)																		
	Identify solutions																		
	Prepare briefing note outlining the challenges + solutions (linking to strategic aim chapters)																		
	Prepare Consultation Chapter																		
	Add information to evidence base																		
Supporting documents	Take report/ briefing note to Project Board																		
	Take report/ briefing note to DMT																		
	Take report/ briefing note to SMT																		
	Take report/ briefing note to Cabinet																		
	Prepare the Strategic Environmental Assessment																		
Write up S.Aim Chapters	Submit for approval																		
	Prepare the Health Impact Assessment																		
	Submit for approval																		
Monitoring, performance and targets	Prepapre Equality Impact Assessment																		
	Submit for approval																		
Evidence base	Take supporting documents to Project Board																		
	Write up all Strategic Aim chapters																		
Finalising	Take to Project Board																		
	Identify means of monitoring																		
	Prepare a chapter outlining suggestions																		
Approval and launch	Take Chapter to the Project Board																		
	Prepare evidence base																		
	Prepare the Foreword																		
	Prepare the Executive summary																		
	Update Introduction with current figures/ policies/ budgets																		
	Index																		
	Format																		
	Take final version to Project Board																		
Take final version to DMT																			
Take final version to SMT																			
Take final version to Informal Cabinet																			
Take final version to Cabint																			
Take final version to Scrutiny																			
Take final version to Full Council																			
Launch LTP4																			

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KEY

Ongoing
Meetings

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